FY19 Administration Recommended Budget

January 23, 2018



FY 19 Scott County Mission

Scott County Government
Is dedicated to Protecting, Strengthening and Enriching
Our Community by delivering Quality Services and
Providing Leadership with P.R.I.D.E



FY19 Budget Overview

- Incorporate Strategic Planning Goals into Departmental Budgets – FY 18 Amendment and FY 19 Budget.
- Capital Plan continues investment in Conservation, Technology, and Building Maintenance / upgrades.



Vision 2032

Scott County is a GREAT PLACE TO LIVE and a GREAT Place for BUSINESS

Scott County 2032 is a SAFE COMMUNITY, a HEALTHY COMMUNITY, and a LIVEABLE COMMUNITY FOR ALL



Goals 2022

Financially Responsible County Government

Local and Regional Economic Growth

High Performing Organization = Exceptional County Services

Great Place to Live



Policy Agenda – Top:

- SECC Radio System
 - \$0 County Budget Dollars; Intergovernmental relations
- Commercial Backfill / Equalization Strategy and Plan
 - Reduced state funding estimate to 75% of FY 17, a reduction of \$376,221
- Comprehensive Salary and Benefits Study
 - Budgeted as \$80,000 in FY 18 amendment
- Mental Health Funding: Policy Strategy
 - Stable urban tax rate allows transfer of property tax dollars \$778,457
- Emergency Management Plan / Continuity of Operations
 - Budgeted \$100,000 in FY 19



Policy Agenda – High:

- Lead Abatement
 - Budgeted \$100,000 in FY 19
- County Economic Development Policy, Role, Incentives, TIF
 - Budgeted \$30,000 in FY 19
- Industrial Park Development
 - \$0 County Budget Dollars; Intergovernmental relations
- Trail Connectivity Plan
 - \$0 County Budget Dollars; Intergovernmental relations
- Future Land Use Map
 - Internal Project; \$0 additional budget dollars
- Rural Residential / Building Ordinance / Guidelines
 - Budgeted \$20,000 in FY 19



Policy Agenda – Moderate:

- Core County Service Inventory / Report
 - Information gathered FY 2020 Agenda item
- Healthcare Cost Containment Strategy
 - Information gathered FY 2020 Agenda Item
- County Campus Security Audit / Plan
 - Information gathered Continuing projected FY 18, FY 19



Future Budget Issues for FY 19 Budget or FY 18 Amendment Management Agenda – Top:

- Management / Employee Succession Planning Program
 - Budgeted \$0; Information gathered; Training began FY 18
- Risk Management Policy: Update
 - Complete
- Business Continuity of Operation Plan
 - Budgeted with Emergency Management Plan
- Fleet Management Plan
 - Continuing efforts FY 18 and 19; incorporated into operating budget



Management Agenda – High:

- Credit Card Policy / Process
 - \$0 County Budget Dollars; FY 18 / FY 19 process
- Purchase Card Vendor Procurement
 - \$0 County Budget Dollars; FY 18 / FY 19 process
- Election Equipment and Space
 - FY 18 Capital Project; Poll Book Replacement budgeted in FY 18 Amendment
- Parks Master Plan: Update
 - Continuing project



Department Goals

- Department Goals were defined in the March 2017 Strategic
 Plan
 - Tied into BFO's.



Scott County P.R.I.D.E. Statement

We Serve our Citizens with

Professionalism Doing it Right

Responsiveness Doing it Now

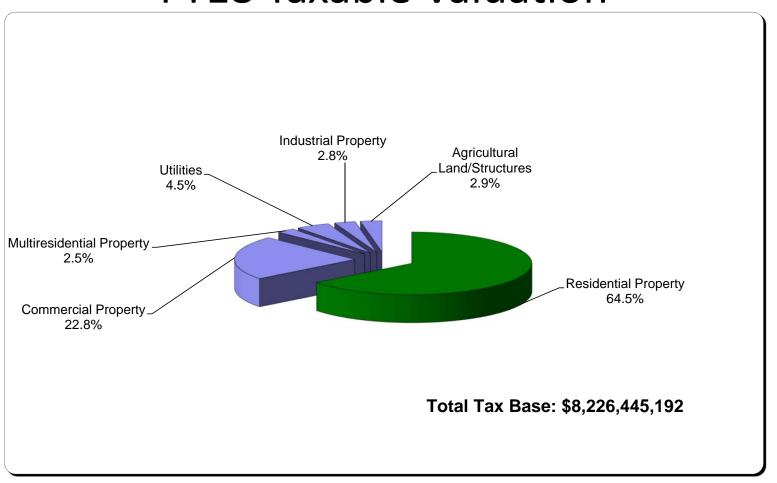
Involvement Doing it Together

Dedication Doing it with Commitment

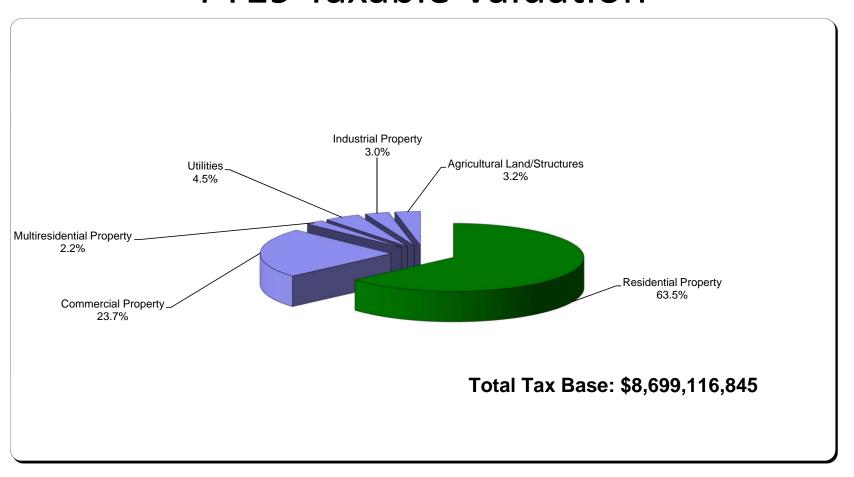
Excellence Doing it Well



FY18 Taxable Valuation



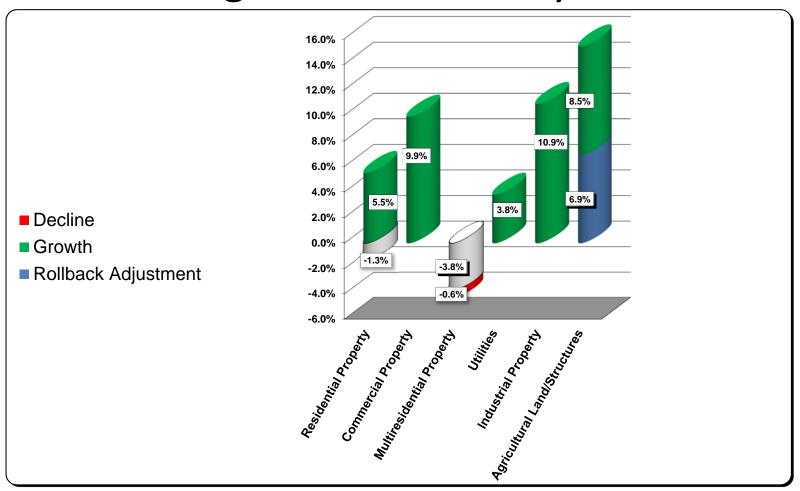
FY19 Taxable Valuation



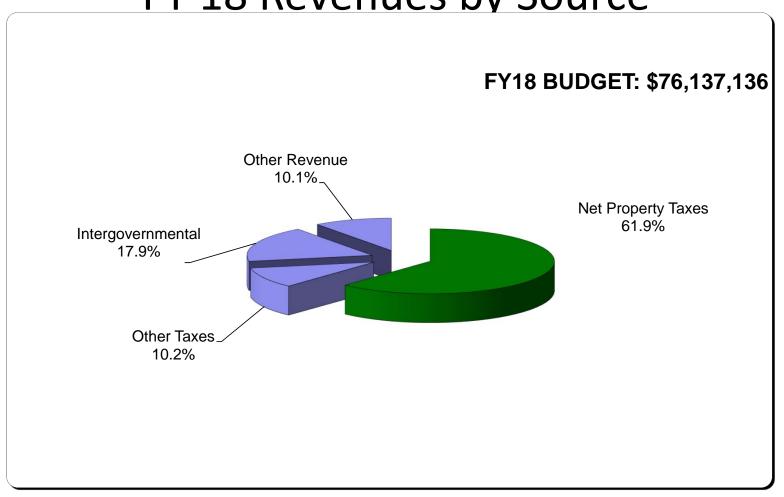
Taxable Valuation Comparison

	January 1,2016	% of	January 1,2017	% of	Amount	%
	For FY18	<u>Total</u>	For FY19	<u>Total</u>	<u>Change</u>	Change
COUNTY-WIDE						
Residential Property	5,305,862,564	64.5%	5,526,310,756	63.5%	220,448,192	4.2%
Commercial Property	1,873,083,824	22.8%	2,058,107,250	23.7%	185,023,426	9.9%
Multiresidential	204,286,253	2.5%	195,279,442	2.2%	(9,006,811)	-4.4%
Utilities	374,014,313	4.5%	388,373,917	4.5%	14,359,604	3.8%
Industrial Property	231,331,626	2.8%	256,655,230	3.0%	25,323,604	10.9%
Agricultural Land/Structures	237,866,612	2.9%	274,390,250	3.2%	36,523,638	<u>15.4%</u>
All Classes	8,226,445,192	100.0%	8,699,116,845	100.0%	472,671,653	5.7%
UNINCORPORATED						
AREAS Decidential Property	600 444 570	67.1%	710 670 476	66.2%	20 220 207	4.4%
Residential Property	688,441,579		718,672,476		30,230,897	
Commercial Property	46,943,150	4.6%	47,679,697	4.4%	736,547	1.6%
Multiresidential	9,546,246	0.9%	7,496,112	0.1%	(2,050,134)	-21.5%
Utilities	73,326,539	7.1%	73,472,809	6.8%	146,270	0.2%
Industrial Property	1,490,688	0.1%	1,595,007	0.1%	104,319	7.0%
Agricultural Land/Structures	206,016,281	<u>20.1%</u>	237,428,470	<u>21.9%</u>	31,412,189	<u>15.2%</u>
Total	1,025,764,483	100.0%	1,086,344,571	100.0%	60,580,088	5.9%
Property in Cities	7,200,680,709	87.5%	7,612,772,274	87.5%	412,091,565	5.7%
Property in Rural Areas	1,025,764,483	12.5%	1,086,344,571	12.5%	60,580,088	<u>5.9%</u>
Total	8,226,445,192	100.0%	8,699,116,845	100.0%	472,671,653	5.7%

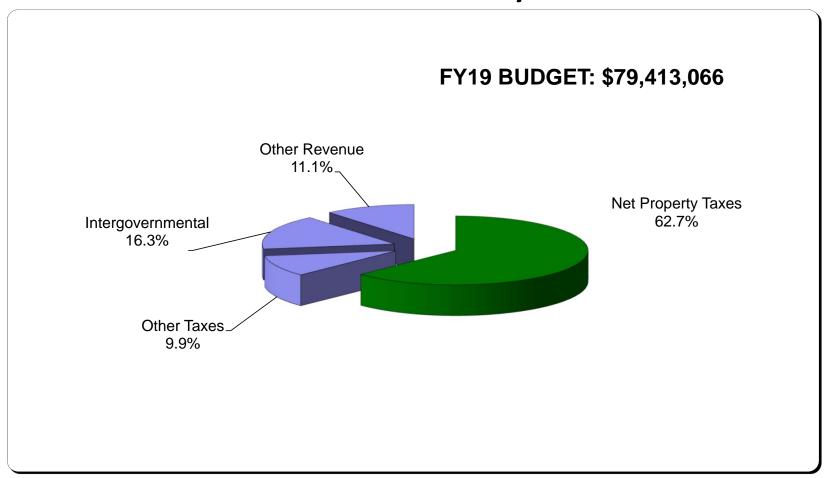
Changes in Tax Base by Class



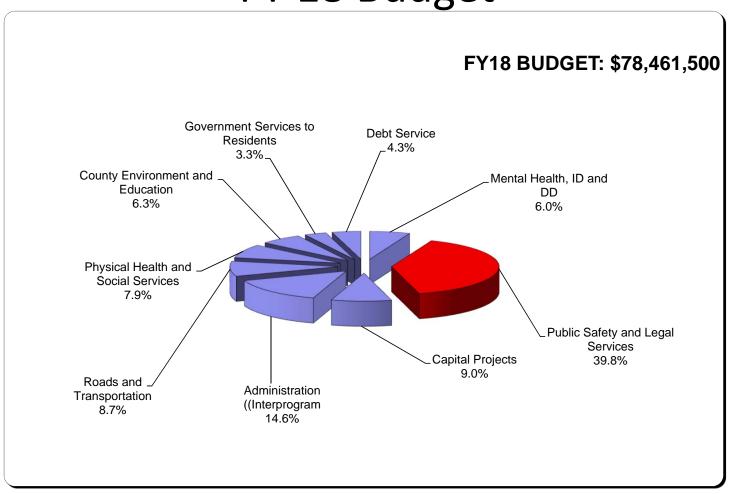
FY 18 Revenues by Source



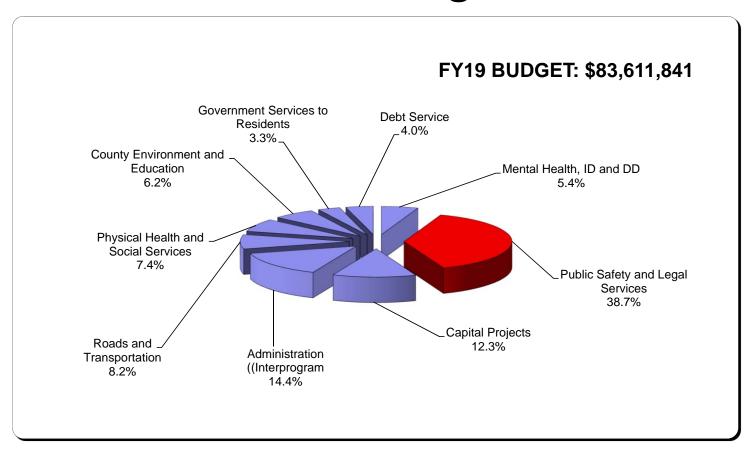
FY 19 Revenues by Source



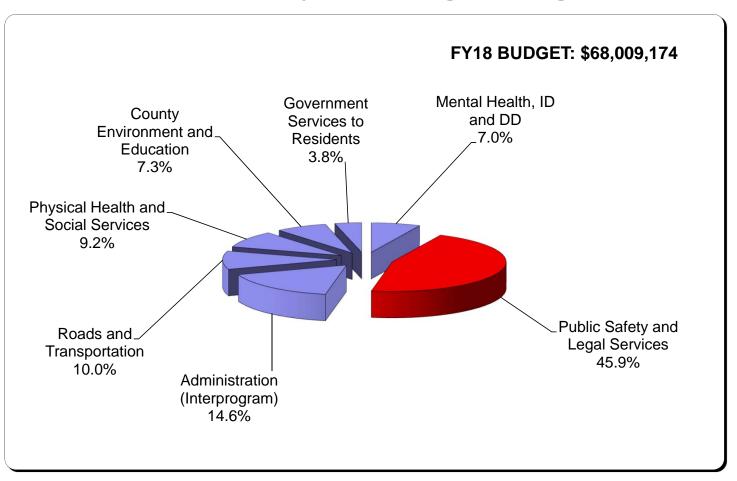
FY 18 Budget



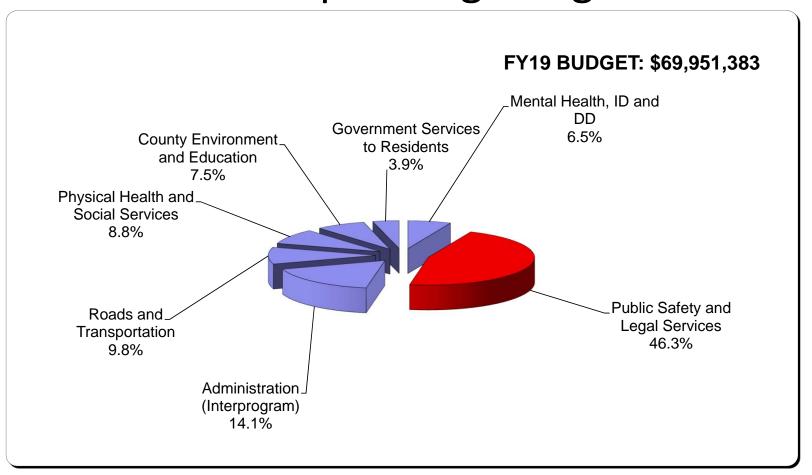
FY 19 Budget



FY 18 Operating Budget



FY 19 Operating Budget

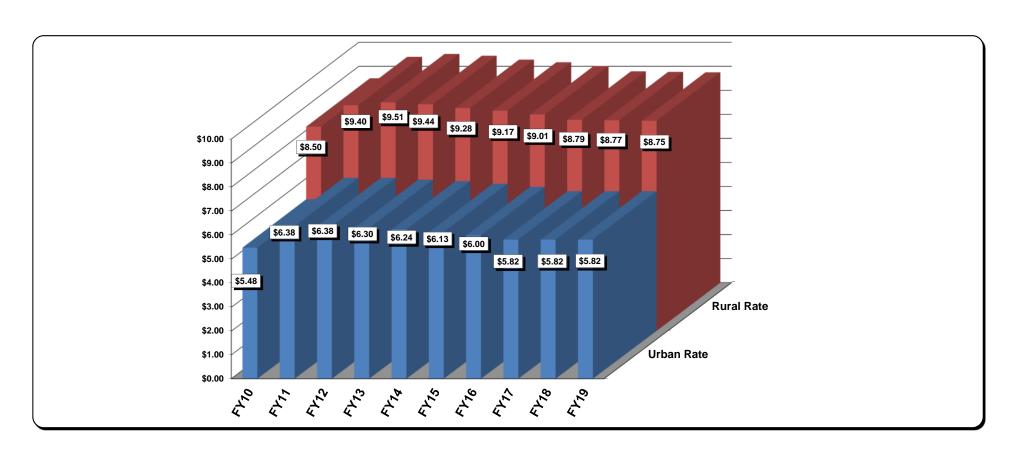


FY19 Budget Overview

- General Fund Budget
 - COLA / merit / benefit estimates
 - Required transfers SECC, EMA, Secondary Roads
 - Strategic Plan \$370,000 deficit spending FY 19 by use of assigned fund balance
 - Commercial / Industrial Rollback reserve
- Consistent urban rate countywide
- Ending General Fund Unassigned Balance Estimate \$11,482,501 or 19.8% of FY 19 expenditures
- Urban Levy Rate FY18 5.82 FY19 5.82
- Rural Levy Rate FY18 8.77 FY19 8.75



Ten Year Levy Rate Comparison



Levy Rate Impact

Urban Levy Rate:	\$50,000	\$100,000	\$150,000
	<u>Home</u>	<u>Home</u>	<u>Home</u>
	•	•	.
Amount of Annual Increase	-\$3.85	-\$7.71	-\$11.56
in Property Taxes	-2.3%	-2.3%	-2.3%
Rural Levy Rate:	\$50,000	\$100,000	\$150,000
	<u>Home</u>	<u>Home</u>	<u>Home</u>
Amount of Annual Increase	-\$6.35	-\$12.69	-\$19.04
in Property Taxes	-2.5%	-2.5%	-2.5%
	80 Acres	120 Acres	160 Acres
	of Land	of Land	of Land
Amount of Annual Increase	\$120.68	\$181.01	\$241.35
in Property Taxes	15.5%	15.5%	15.5%
Combined Farm Home and Land	\$114.33	\$168.32	\$222.31
	11.1%	10.1%	9.6%

As of January, 2018 the median value of owner-occupied housing units, 2012 - 2016 was \$150,900 (U.S. Census.gov, as of January 17, 2018)

Levy Rate Impact – Commercial / Industrial

Urban Levy Rate:	\$250,000	\$1,000,000	\$3,000,000	\$5,000,000
	Commercial	Commercial	Commercial	Commercial
Amount of Annual Increase in Property Taxes	-\$0.14	-\$0.57	-\$1.70	-\$2.84
	0.0%	0.0%	0.0%	0.0%
Rural Levy Rate:	\$250,000	\$1,000,000	\$3,000,000	\$5,000,000
	<u>Commercial</u>	<u>Commercial</u>	<u>Commercial</u>	<u>Commercial</u>
Amount of Annual Increase in Property Taxes	-\$4.58	-\$18.32	-\$54.95	-\$91.58
	-0.2%	-0.2%	-0.2%	-0.2%



Levy Rate Impact - Multiresidential

Urban Levy Rate:	\$250,000	\$1,000,000	\$3,000,000	\$5,000,000
	<u>Multiresidential</u>	<u>Multiresidential</u>	<u>Multiresidential</u>	<u>Multiresidential</u>
Amount of Annual Increase	-\$54.71	-\$218.83	-\$656.50	-\$1,094.16
in Property Taxes	-4.6%	-4.6%	-4.6%	-4.6%
Rural Levy Rate:	\$250,000	\$1,000,000	\$3,000,000	\$5,000,000
	<u>Multiresidential</u>	<u>Multiresidential</u>	<u>Multiresidential</u>	<u>Multiresidential</u>
Amount of Annual Increase	-\$86.22	-\$344.87	-\$1,034.61	-\$1,724.35
in Property Taxes	-4.8%	-4.8%	-4.8%	-4.8%



FY 2018 Change in Tax Dollars by Class – Urban Rate

Change	(\$0.00)		2018 Tax Rate	\$5.82			
COUNTY-WIDE	Rate Reduction	Growth Percentange	<u>Valuation</u> <u>Dollars</u>	Rollback Percentage	<u>Dollars</u>	<u>Total</u> <u>Percentage</u>	<u>Dollars</u>
Residential Property	(3,211)	1.7%	\$504,374	2.4%	\$ 712,058	4.1%	\$1,213,222
Commercial							
Property	(1,150)	2.6%	276,380	0.0%	-	2.6%	275,229
Multiresidential	(135)	-0.6%	(7,462)	-3.8%	(47,256)	-4.4%	(54,852)
Utilities	(246)	-4.4%	(100,185)	0.0%	-	-4.4%	(100,431)
Industrial Property	(146)	-0.2%	(2,700)	0.0%	-	-0.2%	(2,846)
Agricultural							
Land/Structures	(145)	0.3%	4,049	3.0%	\$40,493	3.3%	44,397
All Classes	(\$5,033)		\$674,457		\$705,295		\$1,374,719
Estimated Taxes at \$5 dollars before credits							28

FY 2019 Change in Tax Dollars by Class – Urban Rate

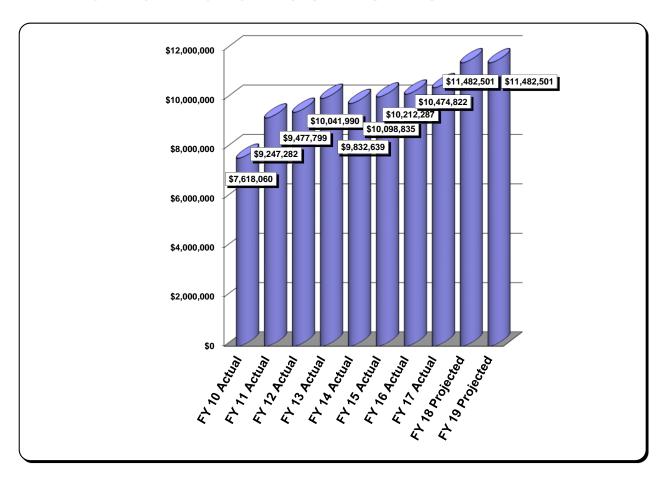
Change	(\$0.00)	Growth	2019 Tax Rate	\$5.82			
				<u>Rollback</u>		<u>Total</u>	
COUNTY-WIDE	Rate Reduction	Growth Percentage	Valuation Dollars	<u>Percentage</u>	<u>Dollars</u>	<u>Percentage</u>	<u>Dollars</u>
Residential Property	\$(3,343)	5.5%	\$1,698,894	-1.3%	\$(407,179)	4.2%	\$1,288,373
Commercial Property	(1,180)	9.9%	1,079,543	0.0%	-	9.9%	1,078,363
Multiresidential	(129)	-0.6%	(7,136)	-3.8%	(45,193)	-4.4%	(52,457)
Utilities	(236)	3.8%	82,741	0.0%	-	3.8%	82,505
Industrial Property	(146)	10.9%	146,794	0.0%	-	10.9%	146,649
Agricultural Land/Structures	(150)	8.5%	114,473	6.9%	93,577	15.4%	207,899
All Classes	(\$5,183)		\$3,115,309		_(\$358,795)		<u>\$2,751,331</u>
Estimated Taxes at \$5 dollars before credits							29

Change in Tax Dollars

FY 18	County-Wide	Unincorporated	Total
Rate Reduction	\$ (5,033)	\$ (16,479)	\$ (21,512)
Revaluation / Growth Change	674,457	28,612	703,069
Rollback Change	<u>705,295</u>	63,338	<u>768,632</u>
	\$ 1,374,71 <u>9</u>	<u>\$ 75,470</u>	\$ 1,450,189
FY 19	County-Wide	Unincorporated	Total
FY 19 Rate Reduction	County-Wide \$ (5,183)	Unincorporated \$ (20,874)	Total \$ (26,057)
Rate Reduction Revaluation / Growth	\$ (5,183)	\$ (20,874)	\$ (26,057)

Fund Balance Review

Fiscal Year	Unassigned Percent
FY 10	15.8%
FY 11	16.3%
FY 12	18.8%
FY 13	18.3%
FY 14	20.0%
FY 15	20.0%
FY 16	19.8%
FY 17	20.0%
FY 18 Projected	20.5%
FY 19 Projected	19.8%



FY19 Changes to Operating Budget

Personnel: Cost of living wage increases for

Group	FY 2019 COLA
Nonunion	2.25%
AFSCME	2.25%
Teamsters	2.00%
DSA	2.25%
PPME	2.25%
IBEW	Unknown

- Impact to General Fund increase is \$426,000 or 1.7% of FY
 18 budgeted salaries COLA and merit
 - After reduction of 2.65 FTE moved to MH fund for Payee program -\$134,000. Before reclassification approximately 2.1%.
- Average COLA is 2.20%; July 2017 CPI 1.3%



FY19 Changes to Operating Budget

- Health Benefits
 - Budgeted at 9% increase based on recent experience
- IPERS
 - Employer share increase:
 - 0.51% Regular employees
 - 0.38% Sheriff and Deputies
 - 0.37% Regular class
- Impact of all benefits to General Fund increase is \$444,000 or 4.4% of FY 18 Budget, after reclass of Protective Payee staffing. Before reclassification approximately 5.2%



FY 19 Changes to Operating Budget

A Impact to General Fund:
(\$182,354)
Impact to Mental Health
A Fund:
\$253,200
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FY 19 Changes to Operating Budget

Required Levy Changes for Authorized Agencies:

- SECC \$500,000
- EMA \$141,791
- Library \$5,296



FY19 Changes to Mental Health Fund

- SF 504 allows for Scott County to levy up to new maximum of \$30.78 per capita or \$5,308,750. Old maximum was \$3,308,032.
- Recommended levy of \$4,112,052 or \$23.84 per person (2016 Population Estimate); Increased funding available from tax levy stabilization.
- Region has a fund balance of \$13.9 M as of June 30, 2017. Scott County has an approximate share of \$3.5 M of this balance; however, \$2.5 resides with fiscal agent.
- Region & Individual Counties must reach 20% fund balance by June 30, 2020 or state will mandate a reduction in FY 2022 tax levies. Measured by County.
 - Region 165% as of June 30, 2017
 - Scott County FY 17 fund balance percentage is 84% as of June 30, 2017.



FY19 Changes to Mental Health Fund

	FY 18 Budget	FY 18 Projected	FY19
Gross Tax Levy	\$3,308,032	\$3,308,032	\$4,112,052
Other Revenues	1,183,045	177,086	275,868
County Expenditures	(4,534,917)	(4,232,722)	(4,555,905)
Change in net income	_(\$43,840)	<u>(\$747,604)</u>	<u>(\$167,985)</u>

Region will no longer request money from individual counties in order to utilize region fund balance first for region-wide crisis services. If a county is in deficit position it will request money from region. FY 18 and 19 budget reflects no draw from the region.

Scott County will not budget for inflows from the region. No budgeted transfer to region in FY 19 for Region wide services.

Protective Payee program budgeted in MH Fund, rather than General Fund.

Gross Tax Levy Increase \$804,020.



FY 19 Changes to Other Funds

• Debt Service Fund:

	Debt Service	Paid by General Tax Levy
Solid Waste Recycling	\$ 563,632	\$ -
Emergency Equipment	874,080	-
PSA Lease – 2012	293,118	295,518
PSA Lease – 2013	<u>1,654,900</u>	1,645,800
Total	\$3,385,530	\$1,948,018



FY19 Changes to Other Funds

- Rural Services Fund: Library budget increased by \$5,296. The transfer to Secondary Roads Fund has increased \$148,000 due to the formula tied to assessed valuation. Corresponding County General Fund formula increase is \$51,000.
 - 6% increase for Secondary Roads transfers from prior year; corresponds with taxable growth.
 - 75% of revenue potential
- Secondary Roads: Additional roadway construction and maintenance projects are scheduled due to the availability of resources.



Capital Fund

	FY 18 Estimate	FY 19 Budget	Significant Projects
Buildings and Grounds	\$ 2,170,000	\$ 2,399,500	Retrocommissioning; Elevators; JDC; HVAC; 5 th & Western
Space Utilization Plan	841,622	-	2 nd Floor Clerks Office
Technology and Equipment Acquisition	1,365,493	1,988,500	Laptops; MDC's; GIS Photos; Back-up and Restore System; Board Room Recording
Other Projects	160,000	110,000	Rail Spur / CAT Funding
Conservation CIP	1,684,928	3,356,928	West Lake Restoration \$1.1 million of \$3.7 million in FY 19
Vehicle Acquisition	327,000	350,000	15 Vehicles
Secondary Roads Construction	4,775,932	1,816,000	3 Bridge Replacements; 2 HMA Paving
Total	\$11,324,975	\$10,020,928	

FY 17 - \$12.4 Million FY 18 Original Budget - \$10.2 Million

Highlight Summary

- Property Tax Rates: Urban rate remains \$5.82 and Rural rate moves down to \$8.75
- Mental Health funding increased to approximate local expenditures
- County budgeted funds at \$83,611,841 to fund operating and capital budget
- Capital budget fully funded without borrowing
- Stable, conservative budget of strategic planning items due to execution of levy stabilization budget plan



Budget Calendar

Meeting Type <u>Topic</u> Date **Work Session** Operations Tuesday, February 6, 2018 Capital **Work Session** Tuesday, February 13, 2018 **Work Session** Tuesday, February 20, 2018 Wrap-up Public Hearing Hearing Thursday, February 22, 2018 **Budget Adoption Adoption** Thursday, February 22, 2018 or March 8, 2018



Thank You

- Departments
- Budget Analysts
- Administrative Staff

